MINUTES OF THE REGULAR MEETING OF THE LAKE LURE TOWN COUNCIL HELD TUESDAY, MAY 13, 2008, 7:00 P.M. AT THE LAKE LURE MUNICIPAL CENTER

PRESENT: Mayor Jim Proctor

Commissioner Russ Pitts Commissioner Jeanine Noble Commissioner Linda Turner

Steve Wheeler, Town Manager

J. Christopher Callahan, Town Attorney

ABSENT: Commissioner Wayne Hyatt

CALL TO ORDER

Mayor Proctor called the meeting to order at 7:00 p.m.

INVOCATION

Attorney Callahan gave the invocation.

APPROVE THE AGENDA

After discussion, Commissioner Noble made a motion to approve the agenda as presented. Commissioner Turner seconded the motion and the vote of approval was unanimous.

Public Hearing - Proposed Ordinance No. 08-05-13 Amending Chapter 92 of the Zoning Regulations of the Town of Lake Lure Code of Ordinances, Modifying the Remedies for Zoning Violations

Community Development Director Shannon Baldwin gave a brief overview and answered questions pertaining to proposed Ordinance No. 08-05-13.

Mayor Proctor opened the public hearing regarding proposed Ordinance No. 08-05-13 and invited citizens to speak during the public hearing. No one requested to speak during this hearing.

After discussion, Commissioner Pitts made a motion to close the public hearing. Commissioner Turner seconded the motion and the vote of approval was unanimous.

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Adopt Ordinance No. 08-05-13 Amending Chapter 92 of the Zoning Regulations of the Town of Lake Lure Code of Ordinances, Modifying the Remedies for Zoning Violations

Public notices were duly given and published in the Forest City Daily Courier newspaper.

After discussion, Commissioner Pitts made a motion to adopt Ordinance No. 08-05-13 as presented. Commissioner Noble seconded the motion and the vote of approval was unanimous.

ORDINANCE NUMBER 08-05-13

AN AMENDMENT TO CHAPTER 92 (ZONING REGULATIONS) OF THE TOWN OF LAKE LURE CODE OF ORDINANCES; MODIFYING THE REMEDIES FOR ZONING VIOLATIONS

WHEREAS, the Zoning and Planning Board has recommended modifications to the Zoning Regulations of the Town of Lake Lure as noted in the title of this ordinance; and

WHEREAS, the Lake Lure Town Council, after due notice, conducted a public hearing on the 13th day of May, 2008, upon the question of amending the Zoning Regulations in this respect.

NOW, THEREFORE, BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF LAKE LURE, NORTH CAROLINA, MEETING IN REGULAR SESSION AND WITH A MAJORITY OF THE COUNCIL MEMBERS VOTING IN THE AFFIRMATIVE:

SECTION ONE. Section 92.998 of the Zoning Regulations of the Town of Lake Lure, regarding remedies for zoning violations, is hereby amended as follows:

§ 92.998 REMEDIES.

Any or all of the following procedures may be used to enforce the provisions of this Chapter.

- (A) <u>Injunction</u>. Any violation of this Chapter or of any condition, order, requirement, or remedy adopted pursuant hereto may be restrained, corrected, abated, mandated, or enjoined by other appropriate proceedings pursuant to State law.
- (B) <u>Civil penalties.</u> Any person who violates any provision of this Chapter shall be subject to the assessment of a civil penalty under the procedures provided in Section 92.999.
- (C) <u>Denial of permit, application or certificate.</u> The Administrator or his designee shall withhold or deny any permit, application, certificate, or other authorization on any land, building, structure, sign, or use in which there is an uncorrected violation of a provision of this Chapter or of a condition or qualification of a permit, certificate, or other authorization previously granted. Furthermore, the Administrator may request the Rutherford County Building Inspector withhold applicable building permits under North Carolina Building Code until any

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violation of this Chapter has been remedied, including violations pertaining to the establishment of unapproved subdivisions or the transfer of lots in unapproved subdivisions.

- (D) <u>Conditional permit or temporary certificate.</u> The Administrator or his designee may condition the authorization of any permit or certificate upon the correction of the deficiency, payment of civil penalties within a specified time, or the posting of a compliance security bond approved by Administrator.
- (E) Stop work orders. Whenever any land disturbing activity is commenced and/or a building, structure, sign, or part thereof is being constructed, reconstructed, altered, or repaired in violation of this ordinance, the Administrator may order the work to be immediately stopped. The stop work order shall be in writing and directed to the owner, occupant, or person doing the work. The stop work order shall state the specific work to be stopped the specific reasons for the stoppage, and the conditions under which the work may be resumed. Such action shall be in accordance with N.C.G.S. 160A-421A or the NC Building Code. Furthermore, the Administrator may request the Rutherford County Building Inspector issue a stop work order regarding applicable building permits issued under North Carolina Building Code until any violation of this Ordinance has been remedied, including violations pertaining to the establishment of unapproved subdivisions or the transfer of lots in unapproved subdivisions.
- (F) Revocation of permits or certificates. The Administrator or his designee may revoke and require the return of a permit or certificate by notifying the permit holder in writing, stating the reason for the revocation. Permits or certificates shall be revoked for any substantial departure from the approved application, plans, or specifications; refusal or failure to comply with the requirements of State or local laws; or for false statements or misrepresentations made in securing the permit or certificate. Any permit or certificate mistakenly issued in violation of an applicable State or local law may also be revoked. Furthermore, the Administrator may request the Rutherford County Building Inspector to revoke applicable building permits issued under North Carolina Building Code requirements until any violation of this Ordinance has been remedied, including violations pertaining to the establishment of unapproved subdivisions or the transfer of lots in unapproved subdivisions.
- (G) <u>Criminal penalties.</u> Any violation of this Ordinance shall be a Class 1 Misdemeanor as provided by N.C.G.S. 14-4, subject to a maximum fine of five hundred dollars (\$500).

[ADDITIONS TO TEXT ARE <u>UNDERLINED</u>; DELETIONS ARE STRUCK THROUGH.]

SECTION TWO. Any person violating the provisions of this ordinance shall be subject to the penalties set forth in Section 92.999 of the Zoning Regulations.

SECTION THREE. All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed to the extent of such conflict.

SECTION FOUR. If any section, subsection, paragraph, sentence, clause, phrase or portion of this ordinance is for any reason held invalid or unconstitutional by any court of competent

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jurisdiction, such portion shall be deemed severable and such holding shall not affect the validity of the remaining portions hereof.

SECTION FIVE. The enactment of this ordinance shall in no way affect the running of any amortization provisions or enforcement actions, or otherwise cure any existing zoning violations.

SECTION SIX. This ordinance shall be in full force and effect from and after the date of its adoption.

Adopted this 13th day of May, 2008.		
Attest:		
Mary A. Flack, MMC	Jim Proctor	
Town Clerk	Mayor	

Public Hearing - Proposed Ordinance No. 08-05-13A Amending Chapter 95, Flood Damage Prevention Regulations of the Town of Lure, Repealing the Existing Flood Damage Prevention Regulations and Replacing it with Regulations Based on the New State Model Ordinance

Town Manager Wheeler read into the record the following statement:

In April, 2007, the State of North Carolina Emergency Management contacted the Town of Lake Lure to notify us they were working on revisions to the Rutherford County floodplain maps. They held a public hearing in the Rutherford County annex. The State had previously completed several other Counties revisions. In July, 2007 the town received preliminary FIRM maps, and another public hearing was held by the State. The town was also notified that any appeals of the maps needed to be submitted. The Town of Lake Lure formally appealed the FIRM maps, questioning the 999 base flood elevation for the lake, and the State agreed to resurvey and came back with a base flood elevation of 998.1. The town continued to question the validity of the 998 BFE, however, the State stood firm and would not amend the number. The town also appealed the accuracy of the town limits reflected in these maps, and they were changed.

The town received notification in February that these maps were final, and the town needed to adopt them and the floodplain ordinance by July 2, 2008 or else the property owners would lose their flood insurance.

Clint Calhoun, Floodplain Administrator gave a brief overview and answered questions regarding proposed Ordinance No. 08-05-13A. Mr. Calhoun introduced Ed Curtis, PE,CFM, NFIP Engineer, with the North Carolina Floodplain Management Branch, North Carolina Department of Crime Control and Public Safety, Division of Emergency Management. Mr. Curtis answered questions relating to the floodplain maps for Lake Lure.

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Council members shared their concerns about the floodplain maps not accurately reflecting the actual flood line for the lake. Mayor Proctor said he had attended multiple hearings and voiced his concerns on behalf of the town about the floodplains not being accurate for Lake Lure.

Mr. Curtis advised council members about the process and steps to get the flood maps corrected. He said there were no guarantees in getting them revised. Mr. Curtis spoke briefly about the appeal process for a property owner.

Mayor Proctor opened the public hearing regarding proposed Ordinance No. 08-05-13A and invited citizens to speak during the public hearing and no one requested to speak.

After discussion, Commissioner Noble made a motion to close the public hearing. Commissioner Turner seconded the motion and the vote of approval was unanimous.

Adopt Ordinance No. 08-05-13A Amending Chapter 95, Flood Damage Prevention Regulations of the Town of Lure, Repealing the Existing Flood Damage Prevention Regulations and Replacing it with Regulations Based on the New State Model Ordinance

Public notices were duly given and published in the Forest City Daily Courier newspaper.

Council members stated that they were not in favor of adopting this ordinance based on the facts that the floodplain maps were not accurately reflected for Lake Lure. Mr. Curtis informed town council that in order to remain in the National Flood Insurance Program they must adopt the proposed ordinance as presented.

After discussion, Commissioner Noble made a motion to adopt Ordinance No. 08-05-13A as presented. Commissioner Turner seconded the motion and the vote of approval was unanimous.

ORDINANCE NUMBER 08-05-13A

AN ORDINANCE REVISING CHAPTER 95 OF THE TOWN OF LAKE LURE CODE OF ORDINANCES ENTITLED FLOOD DAMAGE PREVENTION

WHEREAS, the Zoning and Planning Board has recommended that Town Council revise the Flood Damage Prevention Regulations of the Town of Lake Lure; and

WHEREAS, the Lake Lure Town Council, after due notice, conducted a public hearing on the 13th day of May, 2008, upon the question of amending the Flood Damage Prevention Regulations in this respect.

NOW, THEREFORE, BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF LAKE LURE, NORTH CAROLINA, MEETING IN REGULAR SESSION AND WITH A MAJORITY OF THE COUNCIL MEMBERS VOTING IN THE AFFIRMATIVE:

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SECTION ONE. Chapter 95 of the Town of Lake Lure Code of Ordinances, entitled Flood Damage Prevention is hereby repealed and replaced by the following new Chapter 95 of the Town of Lake Lure Code of Ordinance:

§ 95.001 STATUTORY AUTHORIZATION

The legislature of the State of North Carolina has in Part 6, Article 21 of Chapter 143; Parts 3, 5, and 8 of Article 19 of Chapter 160A; and Article 8 of Chapter 160A of the North Carolina General Statutes, delegated to local governmental units the responsibility to adopt regulations designed to promote the public health, safety, and general welfare.

§ 95.002 FINDINGS OF FACT

- (A) The flood prone areas within the jurisdiction of Lake Lure are subject to periodic inundation which results in loss of life, property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures of flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety, and general welfare.
- (B) These flood losses are caused by the cumulative effect of obstructions in floodplains causing increases in flood heights and velocities and by the occupancy in flood prone areas of uses vulnerable to floods or other hazards.

§ 95.003 STATEMENT OF PURPOSE

It is the purpose of this ordinance to promote the public health, safety, and general welfare and to minimize public and private losses due to flood conditions within flood prone areas by provisions designed to accomplish the following:

- (A) Restrict or prohibit uses that are dangerous to health, safety, and property due to water or erosion hazards or that result in damaging increases in erosion, flood heights or velocities;
- (B) Require that uses vulnerable to floods, including facilities that serve such uses, be protected against flood damage at the time of initial construction;
- (C) Control the alteration of natural floodplains, stream channels, and natural protective barriers, which are involved in the accommodation of floodwaters:
- (D) Control filling, grading, dredging, and all other development that may increase erosion or flood damage; and
- (E) Prevent or regulate the construction of flood barriers that will unnaturally divert flood waters or which may increase flood hazards to other lands.

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The following are the objectives of this ordinance:

- (A) Protect human life, safety, and health;
- (B) Minimize expenditure of public money for costly flood control projects;
- (C) Minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
- (D) Minimize prolonged business losses and interruptions;
- (E) Minimize damage to public facilities and utilities (i.e. water and gas mains, electric, telephone, cable and sewer lines, streets, and bridges) that are located in flood prone areas;
- (F) Help maintain a stable tax base by providing for the sound use and development of flood prone areas; and
- (G) Ensure that potential buyers are aware that property is in a special flood hazard area.

§ 95.10 DEFINITIONS

Unless specifically defined below, words or phrases used in this ordinance shall be interpreted so as to give them the meaning they have in common usage and to give this ordinance its most reasonable application.

"Accessory Structure (Appurtenant Structure)" means a structure located on the same parcel of property as the principal structure and the use of which is incidental to the use of the principal structure. Garages, carports and storage sheds are common urban accessory structures. Pole barns, hay sheds and the like qualify as accessory structures on farms, and may or may not be located on the same parcel as the farm dwelling or shop building.

- "Addition (to an existing building)" means an extension or increase in the floor area or height of a building or structure.
- "Appeal" means a request for a review of the Floodplain Administrator's interpretation of any provision of this ordinance.
- "Area of Special Flood Hazard" see "Special Flood Hazard Area (SFHA)".
- "Base Flood" means the flood having a one (1) percent chance of being equaled or exceeded in any given year.
- "Base Flood Elevation (BFE)" means a determination of the water surface elevations of the base flood as published in the flood insurance study. When the BFE has not been provided in a "special

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flood hazard area", it may be obtained from engineering studies available from a federal, state, or other source using FEMA-approved engineering methodologies. This elevation, when combined with the "freeboard", establishes the "regulatory flood protection elevation".

"Basement" means any area of the building having its floor subgrade (below ground level) on all sides.

"Building" see "Structure".

"Chemical Storage Facility" means a building, portion of a building, or exterior area adjacent to a building used for the storage of any chemical or chemically reactive products.

"Development" means any man-made change to improved or unimproved real estate, including, but not limited to, buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations, or storage of equipment or materials.

"Disposal" means, as defined in NCGS 130A-290 (a) (6), the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste into or on any land or water so that the solid waste or any constituent part of the solid waste may enter the environment or be emitted into the air or discharged into any waters, including groundwaters.

"Elevated Building" means a non-basement building which has its lowest elevated floor raised above ground level by foundation walls, shear walls, posts, piers, pilings, or columns.

"Encroachment" means the advance or infringement of uses, fill, excavation, buildings, structures or development into a floodplain, which may impede or alter the flow capacity of a floodplain.

"Existing Manufactured Home Park or Manufactured Home Subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) was completed before the initial effective date of the floodplain management regulations adopted by the community.

"Flood" or "Flooding" means a general and temporary condition of partial or complete inundation of normally dry land areas from (a) the overflow of inland or tidal waters; and/or (b) the unusual and rapid accumulation or runoff of surface waters from any source.

"Flood Boundary and Floodway Map (FBFM)" means an official map of a community, issued by the Federal Emergency Management Agency, on which the special flood hazard areas and the floodways are delineated. This official map is a supplement to and shall be used in conjunction with the flood insurance rate map (FIRM).

"Flood Insurance" means the insurance coverage provided under the National Flood Insurance Program.

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- "Flood Insurance Rate Map (FIRM)" means an official map of a community, issued by the Federal Emergency Management Agency, on which both the special flood hazard areas and the risk premium zones applicable to the community are delineated.
- "Flood Insurance Study (FIS)" means an examination, evaluation, and determination of flood hazards, corresponding water surface elevations (if appropriate), flood hazard risk zones, and other flood data in a community issued by the Federal Emergency Management Agency. The flood insurance study report includes flood insurance rate maps (FIRMS) and flood boundary and floodway maps (FBFMs), if published.
- "Flood Prone Area" see "Floodplain".
- "Flood Zone" means a geographical area shown on a flood hazard boundary map or flood insurance rate map that reflects the severity or type of flooding in the area.
- "Floodplain" means any land area susceptible to being inundated by water from any source.
- "Floodplain Administrator" is the individual appointed to administer and enforce the floodplain management regulations.
- "Floodplain Development Permit" means any type of permit that is required in conformance with the provisions of this ordinance, prior to the commencement of any development activity.
- "Floodplain Management" means the operation of an overall program of corrective and preventive measures for reducing flood damage and preserving and enhancing, where possible, natural resources in the floodplain, including, but not limited to, emergency preparedness plans, flood control works, floodplain management regulations, and open space plans.
- "Floodplain Management Regulations" means this ordinance and other zoning ordinances, subdivision regulations, building codes, health regulations, special purpose ordinances, and other applications of police power. This term describes Federal, State or local regulations, in any combination thereof, which provide standards for preventing and reducing flood loss and damage.
- "Floodproofing" means any combination of structural and nonstructural additions, changes, or adjustments to structures which reduce or eliminate flood damage to real estate or improved real property, water and sanitation facilities, structures, and their contents.
- "Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one (1) foot.
- "Flood Zone" means a geographical area shown on a flood hazard map or flood insurance rate map that reflects the severity or type of flooding in the area.

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"Freeboard" means the height added to the base flood elevation (BFE) to account for the many unknown factors that could contribute to flood heights greater than the height calculated for a selected size flood and floodway conditions, such as wave action, blockage of bridge openings, and the hydrological effect of urbanization of the watershed. The base flood elevation plus the freeboard establishes the "Regulatory Flood Protection Elevation".

"Functionally Dependent Facility" means a facility which cannot be used for its intended purpose unless it is located in close proximity to water, limited to a docking or port facility necessary for the loading and unloading of cargo or passengers, shipbuilding, or ship repair. The term does not include long-term storage, manufacture, sales or service facilities.

"Hazardous Waste Management Facility" means, as defined in NCGS 130A, Article 9, a facility for the collection, storage, processing, treatment, recycling, recovery, or disposal of hazardous waste.

"Highest Adjacent Grade (HAG)" means the highest natural elevation of the ground surface, prior to construction, immediately next to the proposed walls of the structure.

"Historic Structure" means any structure that meets one or more of the following criteria:

- (1) It is listed individually in the National Register of Historic Places (a listing maintained by the US Department of Interior) or preliminarily determined by the Secretary of Interior as meeting the requirements for individual listing on the National Register.
- (2) It is certified or preliminarily determined by the Secretary of Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary to qualify as a registered historic district.
- (3) It is individually listed on a local inventory of historic landmarks in communities with a certified local government (CLG) program.
- (4) It is certified as contributing to the historical significance of a historic district designated by a community with a "certified local government (CLG) program.

Certified local government (CLG) programs are approved by the US Department of the Interior in cooperation with the North Carolina Department of Cultural Resources through the State Historic Preservation Officer as having met the requirements of the National Historic Preservation Act of 1966, as amended in 1980.

"Lowest Adjacent Grade (LAG)" means the elevation of the ground, sidewalk or patio slab immediately next to the building, or deck support, after completion of the building.

"Lowest Floor" means the lowest floor of the lowest enclosed area (including basement). An unfinished or flood resistant enclosure, usable solely for parking of vehicles, building access, or limited storage in an area other than a basement area is not considered a building's lowest floor,

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provided that such an enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of this ordinance.

"Manufactured Home" means a structure, transportable in one or more sections, which is built on a permanent chassis and designed to be used with or without a permanent foundation when connected to the required utilities. The term "manufactured home" does not include a "recreational vehicle".

"Manufactured Home Park or Subdivision" means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

"Market Value" means the building value, not including the land value and that of any accessory structures or other improvements on the lot. Market value may be established by independent certified appraisal, by replacement cost depreciated for age of building and quality of construction (actual cash value), or by adjusted tax assessed values.

"Mean Sea Level" means, for purposes of this ordinance, the National Geodetic Vertical Datum (NGVD) as corrected in 1929, the North American Vertical Datum (NAVD) as corrected in 1988, or other vertical control datum used as a reference for establishing varying elevations within the floodplain, to which base flood elevations (BFEs) shown on a FIRM are referenced. Refer to each FIRM panel to determine datum used.

"New Construction" means structures for which the "start of construction" commenced on or after the effective date of the initial floodplain management regulations and includes any subsequent improvements to such structures.

"Non-Encroachment Area" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one (1) foot as designated in the flood insurance rate study report.

"Post-FIRM" means construction or other development for which the "start of construction" occurred on or after the effective date of the initial Flood Insurance Rate Map.

"Pre-FIRM" means construction or other development for which the "start of construction" occurred before the effective date of the initial Flood Insurance Rate Map.

"Principally Above Ground" means that at least 51% of the actual cash value of the structure is above ground.

"Recreational Vehicle (RV)" means a vehicle which is (1) built on a single chassis, (2) is 400 square feet or less in area when measured at the largest horizontal projection, (3) is designed to be self-propelled or permanently towable by a light duty truck, and (4)

is designed primarily not for use as a permanent dwelling, but as temporary living quarters for recreational, camping, travel, or seasonal use.

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"Reference Level" is the top of the lowest floor for structures within Special Flood Hazard Areas designated as Zone A1- A30, AE, A, or A99.

"Regulatory Flood Protection Elevation" means the base flood elevation plus the freeboard. In special flood hazard areas where base flood elevations (BFEs) have been determined, this elevation shall be the BFE plus two (2) feet of freeboard. In special flood hazard areas where no BFE has been established, this elevation shall be at least two (2) feet above the highest adjacent grade.

"Remedy a Violation" means to bring the structure or other development into compliance with state and community floodplain management regulations, or, if this is not possible, to reduce the impacts of its noncompliance. Ways that impacts may be reduced include protecting the structure or other affected development from flood damages, implementing the enforcement provisions of the ordinance or otherwise deterring future similar violations, or reducing federal financial exposure with regard to the structure or other development.

"Riverine" means relating to, formed by, or resembling a river (including tributaries), stream, brook, etc.

"Salvage Yard" means any non-residential property used for the storage, collection, and/or recycling of any type of equipment, and including but not limited to vehicles, appliances and related machinery.

"Solid Waste Disposal Facility" means any facility involved in the disposal of solid waste, as defined in NCGS 130A-290(a)(35).

"Solid Waste Disposal Site" means, as defined in NCGS 130A-290(a)(36), any place at which solid wastes are disposed of by incineration, sanitary landfill, or any other method.

"Special Flood Hazard Area (SFHA)" means the land in the floodplain subject to a one percent (1%) or greater chance of being flooded in any given year as determined in § 95.021, of this ordinance.

"Start of Construction" includes substantial improvement, and means the date the building permit was issued, provided the actual start of construction, repair, reconstruction, rehabilitation, addition placement, or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slab or footings, the installation of piles, the construction of columns, or any work beyond the stage of excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading, and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation for a basement, footings, piers, or foundations or the erection of temporary forms; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial improvement, the actual start of construction means the first alteration of any wall, ceiling, floor, or other structural part of the building, whether or not that alteration affects the external dimensions of the building.

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"Structure" means a walled and roofed building, a manufactured home, or a gas, liquid, or liquefied gas storage tank that is principally above ground.

"Substantial Damage" means damage of any origin sustained by a structure during any one year period whereby the cost of restoring the structure to its before damaged condition would equal or exceed 50 percent of the market value of the structure before the damage occurred. See definition of "substantial improvement". Substantial damage also means flood-related damage sustained by a structure on two separate occasions during a 10 year period for which the cost of repairs at the time of each such flood event, on the average, equals or exceeds 25 percent of the market value of the structure before the damage occurred.

"Substantial Improvement" means any combination of repairs, reconstruction, rehabilitation, addition, or other improvement of a structure, taking place during any one-year period for which the cost equals or exceeds 50 percent of the market value of the structure before the "start of construction" of the improvement. This term includes structures which have incurred "substantial damage", regardless of the actual repair work performed. The term does not, however, include (1) any correction of existing violations of state or community health, sanitary, or safety code specifications which have been identified by the community code enforcement official and which are the minimum necessary to assure safe living conditions, or (2) any alteration of a historic structure, provided that the alteration will not preclude the structure's continued designation as a historic structure.

"Threat to Public Safety" and/or "Nuisance" means anything which is injurious to the safety or health of an entire community or neighborhood, or any considerable number of persons, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay stream, canal, or basin.

"Variance" is a grant of relief from the requirements of this ordinance.

"Violation" means the failure of a structure or other development to be fully compliant with the community's floodplain management regulations. A structure or other development without the elevation certificate, other certifications, or other evidence of compliance required in § 95.031, § 95.032, § 95.034, § 95.040 and § 95.041is presumed to be in violation until such time as that documentation is provided.

"Water Surface Elevation (WSE)" means the height, in relation to mean sea level, of floods of various magnitudes and frequencies in the floodplains of coastal or riverine areas.

"Watercourse" means a lake, river, creek, stream, wash, channel or other topographic feature on or over which waters flow at least periodically. Watercourse includes specifically designated areas in which substantial flood damage may occur.

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§ 95.020 LANDS TO WHICH THIS ORDINANCE APPLIES

This ordinance shall apply to all special flood hazard areas within the jurisdiction, including any extra-territorial jurisdiction, of the Town of Lake Lure and within the jurisdiction of any other community whose governing body agrees, by resolution, to such applicability.

§ 95.021 BASIS FOR ESTABLISHING THE SPECIAL FLOOD HAZARD AREAS

The Special Flood Hazard Areas are those identified under the cooperating technical state (CTS) agreement between the State of North Carolina and FEMA in its flood insurance study (FIS) and its accompanying flood insurance rate maps (FIRM), for Rutherford County, dated 2 July 2008, which are adopted by reference and declared to be a part of this ordinance.

In addition, upon annexation to the Town of Lake Lure or inclusion in its extra-territorial jurisdiction (ETJ), the special flood hazard areas identified by the Federal Emergency Management Agency (FEMA) and/or produced under the Cooperating Technical State agreement between the State of North Carolina and FEMA as stated above, for the unincorporated areas of Rutherford County, with accompanying maps and other supporting data are adopted by reference and declared to be a part of this ordinance.

The initial Flood Insurance Rate Maps are as follows for the jurisdictional areas at the initial date: Rutherford County Unicorporated Area, dated 1 June 1987.

Town of Lake Lure, dated 2 July 2008.

§ 95.022 ESTABLISHMENT OF FLOODPLAIN DEVELOPMENT PERMIT

A floodplain development permit shall be required in conformance with the provisions of this ordinance prior to the commencement of any development activities within special flood hazard areas determined in accordance with the provisions of §95.021 of this Chapter

§ 95.023 COMPLIANCE

No structure or land shall hereafter be located, extended, converted, altered, or developed in any way without full compliance with the terms of these and other applicable regulations.

§ 95.024 ABROGATION AND GREATER RESTRICTIONS

These regulations are not intended to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where these regulations and others conflict or overlap, whichever imposes the more stringent restrictions shall prevail.

§ 95.025 INTERPRETATION

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In the interpretation and application of these regulations, all provisions shall be (1) considered as minimum requirements, (2) liberally construed in favor of the governing body, and (3) deemed neither to limit nor repeal any other powers granted under state statutes.

§ 95.026 WARNING AND DISCLAIMER OF LIABILITY

The degree of flood protection required by these regulations is considered reasonable for regulatory purposes and is based on scientific and engineering consideration. Larger floods can and will occur. Actual flood heights may be increased by man-made or natural causes. These regulations do not imply that land outside the special flood hazard areas or uses permitted within such areas will be free from flooding or flood damages. These regulations shall not create liability on the part of the Town of Lake Lure, or any officer or employee thereof, for any flood damages that result from reliance on these regulations or any administrative decision lawfully made hereunder.

§ 95.027 PENALTIES FOR VIOLATION

Any person who violates any of these regulations or fails to comply with any of their requirements shall be subject to the assessment of a civil penalty in accordance with the provisions of Section 92.999(F) of the Zoning Regulations of the Town of Lake Lure, the terms of which are incorporated herein by reference. Each day such violation continues shall be considered a separate offense. Nothing herein contained shall prevent the Town of Lake Lure from taking such other lawful action as is necessary to prevent or remedy any violation.

§ 95.030 DESIGNATION OF FLOODPLAIN ADMINISTRATOR

The Town of Lake Lure Environmental Management Officer, hereinafter referred to as the "Floodplain Administrator", is hereby appointed to administer and implement the provisions of this ordinance.

§ 95.031 FLOODPLAIN DEVELOPMENT APPLICATION, PERMIT AND CERTIFICATION REQUIREMENTS

- (A) Application Requirements. Application for a floodplain development permit shall be made to the Floodplain Administrator prior to any development activities located within special flood hazard areas. The following items shall be presented to the Floodplain Administrator to apply for a floodplain development permit:
 - (1) A plot plan drawn to scale which shall include, but shall not be limited to, the following specific details of the proposed floodplain development:

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- (a) The nature, location, dimensions, and elevations of the area of development/disturbance; existing and proposed structures, utility systems, grading/paving areas, fill materials, storage areas, drainage facilities, and other development;
- (b) The boundary of the special flood hazard area as delineated on the FIRM or other flood map as determined in §95.021, or a statement that the entire lot is within the special flood hazard area;
- (c) Flood zone(s) designation of the proposed development area as determined on the FIRM or other flood map as determined in §95.021;
- (d) The boundary of the floodway(s) or non-encroachment area(s) as determined in §95.021;
- (e) The base flood elevation (BFE) where provided as set forth in §95.021, §95.032, or §95.043;
- (f) The old and new location of any watercourse that will be altered or relocated as a result of proposed development; and
- (g) The certification of the plot plan by a registered land surveyor or professional engineer.
- (2) Proposed elevation, and method thereof, of all development within a special flood hazard area including, but not limited to, the following:
 - (a) Elevation in relation to mean sea level of the proposed reference level (including basement) of all structures;
 - (b) Elevation in relation to mean sea level to which any non-residential structure in Zone AE, or A will be floodproofed; and
 - (c) Elevation in relation to mean sea level to which any proposed utility systems will be elevated or floodproofed.
- (3) If floodproofing, a floodproofing certificate (FEMA Form 81-65) with supporting data, an operational plan, and an inspection and maintenance plan that include, but are not limited to, installation, exercise, and maintenance of floodproofing measures.

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- (4) A foundation plan, drawn to scale, which shall include details of the proposed foundation system to ensure all provisions of this ordinance are met. These details include, but are not limited to, the following:
 - (a) The proposed method of elevation, if applicable (i.e., fill, solid foundation perimeter wall, solid backfilled foundation, open foundation on columns/posts/piers/piles/shear walls); and
 - (b) Openings to facilitate automatic equalization of hydrostatic flood forces on walls in accordance with §95.041(4)(c) when solid foundation perimeter walls are used in Zones A, AE, and A1-30.
- (5) Usage details of any enclosed areas below the lowest floor.
- (6) Plans and/or details for the protection of public utilities and facilities such as sewer, gas, electrical, and water systems to be located and constructed to minimize flood damage.
- (7) Certification that all other local, state and federal permits required prior to floodplain development permit issuance have been received.
- (8) Documentation for placement of recreational vehicles and/or temporary structures, when applicable, to ensure that the provisions of §95.041, subsections (6) and (7) of this ordinance are met.
- (9) A description of proposed watercourse alteration or relocation, when applicable, including an engineering report on the effects of the proposed project on the flood-carrying capacity of the watercourse and the effects to properties located both upstream and downstream; and a map (if not shown on a plot plan) showing the location of the proposed watercourse alteration or relocation.
- (B) *Permit Requirements*. The floodplain development permit shall include, but not be limited to, the following:
 - (1) A description of the development to be permitted under the floodplain development permit.
 - (2) The special flood hazard area determination for the proposed development in accordance with available data specified in §95.021.
 - (3) The regulatory flood protection elevation required for the reference level and all attendant utilities.

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- (4) The regulatory flood protection elevation required for the protection of all public utilities.
- (5) All certification submittal requirements with timelines.
- (6) A statement that no fill material or other development shall encroach into the floodway or non-encroachment area of any watercourse, as applicable.
- (7) The flood openings requirements, if in Zones A, AE or A1-30.
- (8) Limitations of below-BFE-enclosure uses (if applicable). (i.e., parking, boathouses, building access and limited storage only).

(C) Certification Requirements.

- (1) Elevation Certificates.
 - (a) An elevation certificate (FEMA Form 81-31) is required prior to the actual start of any new construction. It shall be the duty of the permit holder to submit to the Floodplain Administrator a certification of the elevation of the reference level, in relation to mean sea level. The Floodplain Administrator shall review the certificate data submitted. Deficiencies detected by such review shall be corrected by the permit holder prior to the beginning of construction. Failure to submit the certification or failure to make required corrections shall be cause to deny a floodplain development permit.
 - (b) An elevation certificate (FEMA Form 81-31) is required after the reference level is established. Within seven (7) calendar days of establishment of the reference level elevation, it shall be the duty of the permit holder to submit to the Floodplain Administrator a certification of the elevation of the reference level in relation to mean sea level. Any work done within the seven-day calendar period and prior to submission of the certification shall be at the permit holder's risk. The Floodplain Administrator shall review the certificate data submitted. Deficiencies detected by such review shall be corrected by the permit holder immediately and prior to further work being permitted to proceed. Failure to submit the certification or failure to make required corrections shall be cause to issue a stop-work order for the project.
 - (c) A final as-built elevation certificate (FEMA Form 81-31) is required after construction is completed and prior to certificate of compliance/occupancy issuance. It shall be the duty of the permit holder to submit to the Floodplain

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Administrator a certification of final as-built construction of the elevation of the reference level and all attendant utilities. The Floodplain Administrator shall review the certificate data submitted. Deficiencies detected by such review shall be corrected by the permit holder immediately and prior to certificate of compliance/occupancy issuance. In some instances, another certification may be required to certify corrected as-built construction. Failure to submit the certification or failure to make required corrections shall be cause to withhold the issuance of a certificate of compliance/occupancy.

- Floodproofing Certificate. If non-residential floodproofing is used to meet the (2) regulatory flood protection elevation requirements, a floodproofing certificate (FEMA Form 81-65), with supporting data, an operational plan, and an inspection and maintenance plan are required prior to the actual start of any new construction. It shall be the duty of the permit holder to submit to the Floodplain Administrator a certification of the floodproofed design elevation of the reference level and all attendant utilities, in relation to mean sea level. Floodproofing certification shall be prepared by or under the direct supervision of a professional engineer or architect and certified by same. The Floodplain Administrator shall review the certificate data, the operational plan, and the inspection and maintenance plan. Deficiencies detected by such review shall be corrected by the applicant prior to permit approval. Failure to submit the certification or failure to make required corrections shall be cause to deny a floodplain development permit. Failure to construct in accordance with the certified design shall be cause to withhold the issuance of a certificate of compliance/occupancy.
- (3) If a manufactured home is placed within Zone A, AE, or A1-30 and the elevation of the chassis is more than 36 inches in height above grade, an engineered foundation certification is required in accordance with the provisions of §95.041(3)(b).
- (4) If a watercourse is to be altered or relocated, the following shall be submitted by the permit applicant prior to issuance of a floodplain development permit: (a) a description of the extent of watercourse alteration or relocation; (b) a professional engineer's certified report on the effects of the proposed project on the flood-carrying capacity of the watercourse and the effects to properties located both upstream and downstream; and (c) a map showing the location of the proposed watercourse alteration or relocation.
- (5) Certification Exemptions. The following structures, if located within Zone A, AE, or A1-30, are exempt from the elevation and floodproofing certification requirements specified in paragraphs (1) and (2) of this subsection: (a) recreational vehicles meeting the requirements of §95.041(6)(a); (b) temporary structures meeting the

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requirements of §95.041(7); and (c) accessory structures with an area of less than 150 square feet meeting requirements of §95.041(8).

§ 95.032 DUTIES AND RESPONSIBILITIES OF THE FLOODPLAIN ADMINISTRATOR

The Floodplain Administrator shall assume and perform all such duties and responsibilities as are necessary to administer these regulations including, without limitation, those listed herein.

- (A) Review all floodplain development applications and issue permits for all proposed development within special flood hazard areas to assure that the requirements of this ordinance have been satisfied.
- (B) Review all proposed development within special flood hazard areas to assure that all necessary local, state, and federal permits have been received.
- (C) Notify adjacent communities and the North Carolina Department of Crime Control and Public Safety, Division of Emergency Management, State Coordinator for the National Flood Insurance Program, prior to any alteration or relocation of a watercourse, and submit evidence of such notification to the Federal Emergency Management Agency (FEMA).
- (D) Assure that maintenance is provided within the altered or relocated portion of said watercourse so that the flood-carrying capacity is maintained.
- (E) Prevent encroachments into floodways and non-encroachment areas unless the certification and flood hazard reduction provisions of §95.045 are met.
- (F) Obtain actual elevation (in relation to mean sea level) of the reference level (including basement) and all attendant utilities of all new and substantially improved structures, in accordance with the provisions of §95.031, above.
- (G) Obtain actual elevation (in relation to mean sea level) to which all new and substantially improved structures and utilities have been floodproofed, in accordance with the provisions of §95.031, above.
- (H) Obtain actual elevation (in relation to mean sea level) of all public utilities in accordance with the provisions of §95.031, above.
- (I) When floodproofing is utilized for a particular structure, obtain certifications from a registered professional engineer or architect in accordance with the provisions of §95.031 and § 95.041(2).
- (J) Where interpretation is needed as to the exact location of boundaries of the special flood hazard areas, floodways, or non-encroachment areas (for example, where there appears to be

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- a conflict between a mapped boundary and actual field conditions), make the necessary interpretation. The person contesting the location of the boundary shall be given a reasonable opportunity to appeal the interpretation as provided in this article.
- (K) When base flood elevation (BFE) data have not been provided in accordance with the provisions of §95.021, obtain, review, and reasonably utilize any base flood elevation (BFE) data, along with floodway data or non-encroachment area data available from a federal, state, or other source, including data developed pursuant to §95.043(2)(b), in order to administer the provisions of this ordinance.
- (L) When base flood elevation (BFE) data are provided but no floodway or non-encroachment area data have been provided in accordance with the provisions of §95.021, obtain, review, and reasonably utilize any floodway data or non-encroachment area data available from a federal, state, or other source in order to administer the provisions of this ordinance.
- (M) When the lowest floor and the lowest adjacent grade of a structure or the lowest ground elevation of a parcel in a special flood hazard area is above the base flood elevation, advise the property owner of the option to apply for a letter of map amendment (LOMA) from FEMA. Maintain a copy of the letter of map amendment (LOMA) issued by FEMA in the floodplain development permit file.
- (N) Permanently maintain all records that pertain to the administration of this ordinance and make these records available for public inspection, recognizing that such information may be subject to the Privacy Act of 1974, as amended.
- (O) Make on-site inspections of work in progress. As the work pursuant to a floodplain development permit progresses, the Floodplain Administrator shall make as many inspections of the work as may be necessary to ensure that the work is being done according to the provisions of the local ordinance and the terms of the permit. In exercising this power, the Floodplain Administrator has a right, upon presentation of proper credentials, to enter on any premises within the jurisdiction of the community at any reasonable hour for the purposes of inspection or other enforcement action.
- (P) Issue stop-work orders as required. Whenever a building or part thereof is being constructed, reconstructed, altered, or repaired in violation of this ordinance, the Floodplain Administrator may order the work to be immediately stopped. The stop-work order shall be in writing and directed to the person doing or in charge of the work. The stop-work order shall state the specific work to be stopped, the specific reason(s) for the stoppage, and the condition(s) under which the work may be resumed. Violation of a stop-work order subjects the perpetrator to a civil penalty pursuant to §95.027, above.

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- (Q) Revoke floodplain development permits as required. The Floodplain Administrator may revoke and require the return of the floodplain development permit by notifying the permit holder in writing stating the reason(s) for the revocation. Permits shall be revoked for the following reasons: (1) any substantial departure from the approved application, plans, and specifications; (2) refusal or failure to comply with the requirements of state or local laws; or (3) false statements or misrepresentations made in securing the permit. Any floodplain development permit mistakenly issued in violation of an applicable state or local law may also be revoked.
- (R) Make periodic inspections throughout the special flood hazard areas within the jurisdiction of the community. The Floodplain Administrator and each member of his or her inspections department shall have a right, upon presentation of proper credentials, to enter on any premises within the territorial jurisdiction of the department at any reasonable hour for the purposes of inspection or other enforcement action.
- (S) Follow through with the corrective procedures of §95.033.
- (T) Review, provide input, and make recommendations for variance requests.
- (U) Maintain a current map repository to include, without limitation, the FIS Report, FIRM and other official flood maps and studies adopted in accordance with the provisions of §95.021 of this ordinance, including any revisions thereto, including letters of map change, issued by FEMA. Notify the state and FEMA of mapping needs.
- (V) Coordinate revisions to FIS reports and FIRMs, including letters of map revision based on fill (LOMR-Fs) and letters of map revision (LOMRs).

§ 95.033 CORRECTIVE PROCEDURES

- (A) *Violations to be Corrected*. When the Floodplain Administrator finds violations of applicable state and local laws, it shall be his or her duty to notify the owner or occupant of the building of the violation. The owner or occupant shall immediately remedy each of the violations of law cited in such notification.
- (B) Actions in Event of Failure to Take Corrective Action. If the owner of a building or property fails to take prompt corrective action, the Floodplain Administrator shall give the owner written notice, by certified or registered mail to the owner's last known address or by personal service, stating the following:
 - (1) that the building or property is in violation of the floodplain management regulations;

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- (2) that a hearing will be held before the Floodplain Administrator at a designated place and time, not later than ten (10) days after the date of the notice, at which time the owner shall be entitled to be heard in person or by counsel and to present arguments and evidence pertaining to the matter; and
- (3) that following the hearing, the Floodplain Administrator may issue an order to alter, vacate, or demolish the building or to remove fill as applicable.
- (C) Order to Take Corrective Action. If, upon a hearing held pursuant to the notice prescribed above, the Floodplain Administrator shall find that a building or development is in violation of the Flood Damage Prevention Ordinance, he or she shall issue an order in writing to the owner, requiring the owner to remedy the violation within a specified time period, not less than 60 calendar days, nor more than 180 calendar days. Where the Floodplain Administrator finds that there is imminent danger to life or other property, he or she may order that corrective action be taken in such lesser period as may be feasible.
- (D) Appeal. Any owner who has received an order to take corrective action may appeal the order to the local elected governing body by giving notice of appeal in writing to the Floodplain Administrator and the clerk within ten (10) days following issuance of the final order. In the absence of an appeal, the order of the Floodplain Administrator shall be final. The local governing body shall hear an appeal within a reasonable time and may affirm, modify and affirm, or revoke the order.
- (E) *Failure to Comply with Order*. If the owner of a building or property fails to comply with an order to take corrective action for which no appeal has been made or fails to comply with an order of the governing body following an appeal, the owner shall be guilty of a violation of these regulations punishable as provided by §95.027. Furthermore, the Town may seek equitable or other appropriate relief to compel compliance with such order.

§ 95.034 VARIANCE PROCEDURES

- (A) The Lake Lure Board of Adjustment, hereinafter referred to as the "appeal board", shall hear and decide requests for variances from the requirements of this ordinance.
- (B) Any person aggrieved by a decision of the appeal board may appeal such decision to Superior Court as provided in Chapter 7A of the North Carolina General Statutes.
- (C) Variances may be issued for the following:
 - (1) the repair or rehabilitation of historic structures upon the determination that the proposed repair or rehabilitation will not preclude the structure's continued

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- designation as a historic structure and that the variance is the minimum necessary to preserve the historic character and design of the structure;
- functionally dependent facilities if determined to meet the definition stated in §95.010 of this ordinance and provided provisions of §95.034 (I)(2) and §95.034(I)(5) have been satisfied, and provided such facilities are protected by methods that minimize flood damages during the base flood and create no additional threats to public safety; and
- (3) any other type of development, provided it meets the requirements of this Section.
 (D) In passing upon variances, the appeal board shall consider all technical evaluations, all relevant factors, all standards specified in other sections of this ordinance, and the following:
 - (1) the danger that materials may be swept onto other lands to the injury of others;
 - (2) the danger to life and property due to flooding or erosion damage;
 - (3) the susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner;
 - (4) the importance of the services provided by the proposed facility to the community;
 - (5) the necessity to the facility of a waterfront location as defined under §95.010 of this ordinance as a functionally dependent facility, where applicable;
 - (6) the availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
 - (7) the compatibility of the proposed use with existing and anticipated development;
 - (8) the relationship of the proposed use to the comprehensive plan and floodplain management program for that area;
 - (9) the safety of access to the property in times of flood for ordinary and emergency vehicles;
 - (10) the expected heights, velocity, duration, rate of rise, and sediment transport of the floodwaters and the effects of wave action, if applicable, expected at the site; and
 - (11) the costs of providing governmental services during and after flood conditions including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water systems, and streets and bridges.

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- (E) A written report addressing each of the above factors shall be submitted with the application for a variance.
- (F) Upon consideration of the factors listed above and the purposes of this ordinance, the appeal board may attach such conditions to the granting of variances as it deems necessary to further the purposes and objectives of this ordinance.
- (G) Any applicant to whom a variance is granted shall be given written notice specifying the difference between the base flood elevation (BFE) and the elevation to which the structure is to be built and that such construction below the BFE increases risks to life and property, and that the issuance of a variance to construct a structure below the BFE will result in increased premium rates for flood insurance up to \$25 per \$100 of insurance coverage. Such notification shall be maintained with a record of all variance actions, including justification for their issuance.
- (H) The Floodplain Administrator shall maintain the records of all appeal actions and report any variances to the Federal Emergency Management Agency and the State of North Carolina upon request.

(I) Additional Standards for Variances.

- (1) Variances shall not be issued when the variance will make the structure in violation of other federal, state or local laws, regulations, or ordinances.
- (2) Variances shall not be issued within any designated floodway or non-encroachment area if the variance would result in any increase in flood levels during the base flood discharge.
- Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
- (4) Variances shall only be issued prior to development permit approval.
- (5) Variances shall only be issued upon (a) a showing of good and sufficient cause, (b) a determination that failure to grant the variance would result in exceptional hardship, and (c) a determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, or extraordinary public expense, create nuisance, cause fraud on or victimization of the public, or conflict with existing local laws or ordinances.

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- (J) A variance may be issued for solid waste disposal facilities or sites, hazardous waste management facilities, salvage yards, and chemical storage facilities that are located in special flood hazard areas provided that all of the following conditions are met:
 - (1) the use serves a critical need in the community.
 - (2) no feasible location exists for the use outside the special flood hazard area.
 - (3) the reference level of any structure is elevated or floodproofed to at least the regulatory flood protection elevation.
 - (4) the use complies with all other applicable federal, state and local laws; and
 - (5) the Town of Lake Lure has notified the Secretary of the North Carolina Department of Crime Control and Public Safety of its intention to grant a variance at least 30 calendar days prior to granting the variance.

§95.040 GENERAL STANDARDS

The standards contained in this section apply in all special flood hazard areas.

- (A) All new construction and substantial improvements shall be designed (or modified) and adequately anchored to prevent flotation, collapse, and lateral movement of the structure.
- (B) All new construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage.
- (C) All new construction and substantial improvements shall be constructed by methods and practices that minimize flood damages.
- (D) Electrical, heating, ventilation, plumbing, air conditioning equipment, and other service facilities shall be designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding to the regulatory flood protection elevation. These include, but are not limited to, HVAC equipment, water softener units, bath/kitchen fixtures, ductwork, electric / gas meter panels/boxes, utility / cable boxes, hot water heaters, and electric outlets/switches.
- (E) All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of floodwaters into the system.
- (F) New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of floodwaters into the systems and discharges from the systems into floodwaters.

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- (G) On-site waste disposal systems shall be located and constructed to avoid impairment to them or contamination from them during flooding.
- (H) Any alteration, repair, reconstruction, or improvements to a structure, which is in compliance with the provisions of this ordinance, shall meet the requirements of "new construction" as contained in this ordinance.
- (I) Nothing in these regulations shall prevent the repair, reconstruction, or replacement of a building or structure existing on the effective date of this ordinance and located totally or partially within the floodway, non-encroachment area, or stream setback, provided there is no additional encroachment below the regulatory flood protection elevation in the floodway, non-encroachment area, or stream setback, and provided that such repair, reconstruction, or replacement meets all of the other requirements of this ordinance.
- (J) New solid waste disposal facilities and sites, hazardous waste management facilities, salvage yards, and chemical storage facilities shall not be permitted, except by variance as specified in §95.034 (J). A structure or tank for chemical or fuel storage incidental to an allowed use or to the operation of a water treatment plant or wastewater treatment facility may be located in a special flood hazard area only if the structure or tank is either elevated or floodproofed to at least the regulatory flood protection elevation and certified in accordance with the provisions of §95.031 (C).
- (K) All subdivision proposals and other development proposals shall be consistent with the need to minimize flood damage.
- (L) All subdivision proposals and other development proposals shall have public utilities and facilities such as sewer, gas, electrical, and water systems located and constructed to minimize flood damage.
- (M) All subdivision proposals and other development proposals shall have adequate drainage provided to reduce exposure to flood hazards.
- (N) All subdivision proposals and other development proposals shall have received all necessary permits from those governmental agencies for which approval is required by Federal or State law, including Section 404 of the Federal Water Pollution Control Act Amendments of 1972, 33 U. S. C. 1334.
- (O) When a structure is partially located in a special flood hazard area, the entire structure shall meet the requirements for new construction and substantial improvements.

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(P) When a structure is located in multiple flood hazard zones or in a flood hazard risk zone with multiple base flood elevations, the provisions for the more restrictive flood hazard risk zone and the highest base flood elevation shall apply.

§ 95.041 SPECIFIC STANDARDS

In addition to the general standards contained in §95.040, the following specific standards apply in all special flood hazard areas where base flood elevation (BFE) data have been provided, as set forth in §95.021, or §95.043.

- (A) *Residential Construction*. New construction and substantial improvement of any residential structure (including manufactured homes) shall have the reference level, including basement, elevated no lower than the regulatory flood protection elevation, as defined in §95.010 of these regulations.
- (B) Non-Residential Construction. New construction and substantial improvement of any commercial, industrial, or other non-residential structure shall have the reference level, including basement, elevated no lower than the regulatory flood protection elevation, as defined in §95.010 of this ordinance. Structures located in A, AE, and A1-30 Zones may be floodproofed to the regulatory flood protection elevation in lieu of elevation provided that all areas of the structure, together with attendant utility and sanitary facilities, below the regulatory flood protection elevation are watertight with walls substantially impermeable to the passage of water, using structural components having the capability of resisting hydrostatic and hydrodynamic loads and effect of buoyancy. A registered professional engineer or architect shall certify that the floodproofing standards of this subsection are satisfied. Such certification shall be provided to the Floodplain Administrator as set forth in §95.031(C), along with the operational plan and the inspection and maintenance plan.

(C) Manufactured Homes.

- (1) New and replacement manufactured homes shall be elevated so that the reference level of the manufactured home is no lower than the regulatory flood protection elevation, as defined in § 95.010 of this ordinance.
- (2) Manufactured homes shall be securely anchored to an adequately anchored foundation to resist flotation, collapse, and lateral movement, either by certified engineered foundation system, or in accordance with the most current edition of the State of North Carolina Regulations for Manufactured Homes adopted by the Commissioner of Insurance pursuant to NCGS 143-143.15. Additionally, when the elevation would be met by an elevation of the chassis thirty-six (36) inches or less above the grade at the site, the chassis shall be supported by reinforced piers or

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- engineered foundation. When the elevation of the chassis is above thirty-six (36) inches in height, an engineering certification is required.
- (3) All enclosures or skirting below the lowest floor shall meet the requirements of §95.041(D).
- (4) An evacuation plan must be developed for evacuation of all residents of all new, substantially improved or substantially damaged manufactured home parks or subdivisions located within flood prone areas. This plan shall be filed with and approved by the Floodplain Administrator and the local Emergency Management Coordinator.
- (D) *Elevated Buildings*. Any fully enclosed area, of new construction and substantially improved structures, which is below the lowest floor shall comply with the following requirements.
 - (1) It shall not be designed or used for human habitation but shall only be used for parking of vehicles, building access, or limited storage of maintenance equipment used in connection with the premises. Access to the enclosed area shall be the minimum necessary to allow for parking of vehicles (garage door) or limited storage of maintenance equipment (standard exterior door), or entry to the living area (stairway or elevator). The interior portion of such enclosed area shall not be finished or partitioned into separate rooms, except to enclose storage areas.
 - (2) It shall be constructed entirely of flood resistant materials at least to the regulatory flood protection elevation.
 - (3) In Zones A, AE, and A1-30, it shall include flood openings to automatically equalize hydrostatic flood forces on walls by allowing for the entry and exit of floodwaters. To meet this requirement, the openings must either be certified by a professional engineer or architect or meet or exceed the following minimum design criteria:
 - (a) a minimum of two flood openings on different sides of each enclosed area subject to flooding;
 - (b) the total net area of all flood openings must be at least one (1) square inch for each square foot of enclosed area subject to flooding;
 - (c) if a building has more than one enclosed area, each enclosed area must have flood openings to allow floodwaters to automatically enter and exit;

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- (d) the bottom of all required flood openings shall be no higher than one (1) foot above adjacent grade;
- (e) flood openings may be equipped with screens louvers, or other coverings or devices, provided they permit the automatic flow of floodwaters in both directions; and
- (f) enclosures made of flexible skirting are not considered enclosures for regulatory purposes, and, therefore, do not require flood openings. Masonry or wood underpinning, regardless of structural status, is considered an enclosure and requires flood openings as outlined above.

(E) Additions/Improvements.

- (1) *Pre-Firm Structures*. Additions and/or improvements to pre-FIRM structures when the addition and/or improvements in combination with any interior modifications to the existing structure are not a substantial improvement, the addition and/or improvements must be designed to minimize flood damages and must not be any more non-conforming than the existing structure. When such additions and/or improvements constitute a substantial improvement, both the existing structure and the addition and/or improvements must comply with the standards for new construction.
- (2) Post-Firm Structures.
 - (a) Additions to post-FIRM structures with no modifications to the existing structure other than a standard door in the common wall shall require only the addition to comply with the standards for new construction.
 - (b) Additions and/or improvements to post-FIRM structures when the addition and/or improvements in combination with any interior modifications to the existing structure are not a substantial improvement, the addition and/or improvements only must comply with the standards for new construction. When such additions and/or improvements constitute a substantial improvement, both the existing structure and the addition and/or improvements must comply with the standards for new construction.
- (F) Recreational Vehicles. Recreational vehicles shall either (1) be on site for fewer than 180 consecutive days and be fully licensed and ready for highway use (a recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick disconnect type utilities, and has no permanently attached additions) or (2) meet all the requirements for new construction.

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- (G) **Temporary Non-Residential Structures**. Prior to the issuance of a floodplain development permit for a temporary structure, the applicant must submit to the Floodplain Administrator a plan for the removal of such structure(s) in the event of a hurricane, flash flood or other type of flood warning notification. The following information shall be submitted in writing to the Floodplain Administrator for review and written approval:
 - (1) A specified time period for which the temporary use will be permitted. Time specified may not exceed three (3) months, renewable up to one (1) year;
 - (2) The name, address, and phone number of the individual responsible for the removal of the temporary structure;
 - (3) The time frame prior to the event at which a structure will be removed (i.e., minimum of 72 hours before landfall of a hurricane or immediately upon flood warning notification);
 - (4) A copy of the contract or other suitable instrument with the entity responsible for physical removal of the structure; and
 - (5) Designation, accompanied by documentation, of a location outside the special flood hazard area, to which the temporary structure will be moved.
- (H) Accessory Structures When accessory structures (sheds, boathouses, detached garages, etc.) are to be placed within a special flood hazard area, the following criteria shall be met:
 - (1) accessory structures shall not be used for human habitation (including working, sleeping, living, cooking or restroom areas);
 - (2) accessory structures shall not be temperature-controlled;
 - (3) accessory structures shall be designed to have low flood damage potential;
 - (4) accessory structures shall be constructed and placed on the building site so as to offer the minimum resistance to the flow of floodwaters;
 - (5) accessory structures shall be firmly anchored in accordance with the provisions of §95.040 (1);
 - (6) all service facilities such as electrical shall be installed in accordance with the provisions of §95.040 (4); and

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(7) flood openings to facilitate automatic equalization of hydrostatic flood forces shall be provided below regulatory flood protection elevation in conformance with the provisions of §95.041 (4)(c). An accessory structure with a footprint less than 150 square feet that satisfies the criteria outlined above does not require an elevation or floodproofing certificate. Elevation or floodproofing certifications are required for all other accessory structures in accordance with §95.031(C).

§ 95.042 RESERVED

§ 95.043 STANDARDS FOR FLOODPLAINS WITHOUT ESTABLISHED BASE FLOOD ELEVATIONS

Within the special flood hazard areas established in § 95.021, where no base flood elevation (BFE) data have been provided by FEMA, the provisions contained herein shall apply in addition to those contained in §95.040.

- (A) No encroachments, including fill, new construction, substantial improvements or new development shall be permitted within a distance of twenty (20) feet each side from top of bank or five times the width of the stream, whichever is greater, unless certification with supporting technical data by a registered professional engineer is provided demonstrating that such encroachments shall not result in any increase in flood levels during the occurrence of the base flood discharge.
- (B) The BFE used in determining the regulatory flood protection elevation shall be determined based on the following criteria:
 - (1) When base flood elevation (BFE) data are available from other sources, all new construction and substantial improvements within such areas shall also comply with all applicable provisions of these regulations and shall be elevated or floodproofed in accordance with the standards in §95.040 and §95.041.
 - When floodway or non-encroachment area data are available from a federal, state or other source, all new construction and substantial improvements within floodway and non-encroachment areas shall also comply with the requirements of §95.041 and §95.045.
 - (3) All subdivision, manufactured home park and other development proposals shall provide base flood elevation (BFE) data if the development is greater than five acres or has more than 50 lots/manufactured home sites. Such BFE data shall be adopted by reference in accordance with §95.021 and utilized in implementing this ordinance.

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When BFE data are not available from a federal, state, or other source as outlined above, the reference level shall be elevated or floodproofed (non-residential) to or above the regulatory flood protection elevation, as defined in §95.010. All other applicable provisions of §95.041 shall also apply.

§ 95.044 STANDARDS FOR RIVERINE FLOODPLAINS WITH BASE FLOOD ELEVATIONS BUT WITHOUT ESTABLISHED FLOODWAYS OR NON-ENCROACHMENT AREAS

All development along rivers and streams where base flood elevation (BFE) data are provided by FEMA or are available from another source but neither floodway nor non-encroachment areas are identified for a special flood hazard area on the FIRM or in the FIS report shall comply with the standards contained within §§95.040 and 95.041.

Furthermore, until a regulatory floodway or non-encroachment area is designated, no encroachments, including fill, new construction, substantial improvements, or other development, shall be permitted unless certification with supporting technical data by a registered professional engineer is provided demonstrating that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one (1) foot at any point within the town's planning jurisdiction.

§ 95.045 FLOODWAYS AND NON-ENCROACHMENT AREAS

Areas designated as floodways or non-encroachment areas are located within the special flood hazard areas established in §95.021. The floodways and non-encroachment areas are extremely hazardous areas due to the velocity of floodwaters that have erosion potential and carry debris and potential projectiles. In addition to the standards contained in §§95.040 and 95.041, the following additional requirements shall apply to all development within such areas:

- (A) No encroachments, including fill, new construction, substantial improvements and other developments shall be permitted unless (1) hydrologic and hydraulic analyses performed in accordance with standard engineering practice and presented to the Floodplain Administrator prior to issuance of a floodplain development permit demonstrate that the proposed encroachment would not result in any increase in the flood levels during the occurrence of the base flood, or (2) a conditional letter of map revision (CLOMR) has been approved by FEMA. A letter of map revision (LOMR) shall also be obtained upon completion of the proposed encroachment.
- (B) If the provisions of §95.045(1) are satisfied, all development shall comply with all applicable flood hazard reduction provisions of this ordinance.

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(C) Manufactured homes shall not be permitted except replacement manufactured homes in an existing manufactured home park or subdivision provided such development meets the anchoring and the elevation standards of §95.041(3), as well as the no encroachment standard of §95.045(1).

SECTION TWO. This ordinance in part comes forward by re-enactment of some of the provisions of the Flood Damage Prevention Ordinance enacted 28 February 1997, as amended. It is not the intention of this Ordinance to repeal but rather to re-enact and continue to enforce without interruption of such existing provisions, so that all rights and liabilities that have accrued thereunder are reserved and may be enforced. The enactment of this ordinance shall not affect any action, suit or proceeding instituted or pending. All provisions of the Flood Damage Prevention Ordinance of the Town of Lake Lure, enacted on 28 February 1997, as amended, which are not reenacted herein are repealed.

SECTION THREE. Nothing herein contained shall require any change in the plans, construction, size, or designated use of any development or any part thereof for which a floodplain development permit has been granted by the Floodplain Administrator or his or her authorized agents before the time of passage of this Ordinance; provided, however, when construction is not begun under such outstanding permit within a period of six (6) months subsequent to the date of issuance of the outstanding permit, construction or use thereafter shall be in conformity with the provisions of this Ordinance.

SECTION FOUR. All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed to the extent of such conflict.

SECTION FIVE. If any section, subsection, paragraph, sentence, clause, phrase or portion of this ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed severable and such holding shall not affect the validity of the remaining portions hereof.

SECTION SIX. The enactment of this ordinance shall in no way affect the running of any amortization provisions or enforcement actions, or otherwise cure any existing violations.

SECTION SEVEN. This ordinance shall become effective the 2nd day of July, 2008.

Adopted this 13 th day of May, 2008.	
Attest:	
Mary A. Flack, MMC	Jim Proctor
Town Clerk	Mayor

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Approved as to content and form:
J. Christopher Callahan
Town Attorney

PUBLIC FORUM

Mayor Proctor invited the audience to speak on any non-agenda item and/or consent agenda topics and the following requested to speak:

- 1. Tyrone Phillips asked town council to discontinue the policy prohibiting concealed weapons in town hall and remove the posted signs.
- 2. Doug Long gave a brief report on the results of the dragon boat racing event and activities. He thanked everyone who participated and/or made contributions to this event. Mr. Long said that this event was well attended by a large crowd.

STAFF REPORTS

Town Manager Wheeler reported on the council action items log. He made copies of this report available at the meeting for anyone interested.

COUNCIL LIAISON REPORTS & COMMENTS

Commissioner Noble reported on the activities of the Lake Advisory Committee and the Golf Course Committee.

Commissioner Pitts reported on the activities of the Zoning and Planning Board. Mr. Pitts stated that during the April 15th meeting the Zoning and Planning Board requested that town council consider sending out a one-time mailing to all property owners in Lake Lure. Prior to sending out this mailing the Zoning and Planning Board would like to recommend that a new section be created in the town newsletter, which is reserved for alerting readers about proposed regulation changes that will be considered at the next council meeting, and any regulation amendments that are now in effect. Very similar to the process that the State uses for updating police departments about amendments to state law. Idea being the alerts in the newsletter would not provide details, but just provide a brief notification for each item, and links, contact names and numbers for additional information. The same newsletter should also contain a communication section highlighting the fact that property owners can subscribe to an annual town newsletter, as well as the fact that the newsletter can be found online for no fee (provide link). Additionally, property owners can request to be added to a town email communication alert email list, which will be used to send electronic

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versions of the newsletter, as well as, other important information. Lastly, this new communication section should contain some of the more popular links to town information that property owners tend to be interested in. This one-time mailing would contain a letter to the property owner explaining the reason they are receiving this letter from the town, which would also highlight the new sections in the newsletter that they should reference. The fact that the property owner can subscribe to receive the newsletter, and the ability to be added to the town email distribution list. Also, include a newsletter with the above new sections (Regulation Change Alert, and Town Communications).

Commissioner Turner reported on the activities of the Parks and Recreation Board. Mrs. Turner announced that James Dunn had resigned his position as member of the Parks/Recreation Board.

Mayor Proctor announced that the town needs volunteer firefighters in Lake Lure. He said anyone interested should contact town hall.

CONSENT AGENDA

Mayor Proctor presented the consent agenda and asked if any item should be removed before calling for action.

Commissioner Noble moved, seconded by Commissioner Turner, to approve the consent agenda items as presented. Therefore, the consent agenda, incorporating the following items were unanimously approved:

- minutes of the April 8, 2008 (regular meeting), April 23, 2008 (special joint meeting with Zoning/Planning Board and SFD/VRS Committee 3:00 p.m.), April 23, 2008 (special meeting 7:00 p.m.), and April 28, 2008 (special meeting);
- b. a request from Jane Phillips on behalf of the Lakefront Owners Association to suspend the town's alcohol ordinance in order to serve beer and wine during their annual meeting being held inside the community hall of the Lake Lure Municipal Center on June 7, 2008, from 3:00 p.m. until 5:30 p.m.;
- c. a request from Johnny Holden to suspend the town's peddling ordinance for a boat show being held June 20-22, 2008 on town property located in the meadows;
- d. ratifying approval of a request from Doug Long on behalf of the Lake Lure Dragon boat racing organization for the town to suspend the peddling ordinance in order to sell raffle tickets and to allow various vendors and participants to sell concessions and/or miscellaneous items during the Lake Lure Dragon boat races event and Asian Culture Festival being held on May 10, 2008. The Dragon Boat Event and Asian culture festival has already been approved by town council; and

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e. ratifying approval of a request from Jeannette Moran on behalf of the Lake Lure Lions Club for the town to suspend the peddling ordinance in order to sell concessions and/or miscellaneous items during the Lake Lure Dragon boat races event and Asian Culture Festival being held on May 10, 2008.

End of Consent Agenda.

UNFINISHED BUSINESS:

a. Other Unfinished Business

There was no other unfinished business for discussion.

NEW BUSINESS:

a. Presentation by SpacePlan Architecture for Final Approval of the Design of the New Youth Center, the Remodeling of the Existing Community Center, and the Design of the New Park Shelter

Carroll Hughes with SpacePlan Architecture gave a power point presentation regarding the design of the new youth center, the remodeling of the existing community center, and the design of the new park shelter.

Council members suggested that a multi-use storage area be added for chairs and tables. There was discussion about having a portable stage instead of a permanent stage structure.

Bill Frkberg, a resident of Lake Lure, recommended that the town get pricing for the proposed structures to be built up to 100 mph strength rather than the minimum code requirement.

Mr. Hughs agreed to do a cost analysis including options for storage structure and provide figures to build the proposed structures up to 100 mph strength.

After discussion, town council members agreed to consider final approval of the proposal submitted by Mr. Hughes at their next town council budget workshop meeting being held on Tuesday, May 20, 2008, 3:00 p.m., at Fairfield Mountains Fire Station #2 training room.

The Mayor recessed the meeting at 9:00 p.m. for a break and reconvened the meeting at 9:05 p.m.

NEW BUSINESS:

b. Consider Approval of a Contract Between the Town of Lake Lure and Dr. Garry Cooper Regarding Facilitator Services for the Single Family Dwelling/Vacation Rental Stakeholder Committee

Town Manager Wheeler reviewed and answered questions pertaining to the draft contract between the Town of Lake Lure and Dr. Garry Cooper for facilitator services.

Mr. Wheeler agreed to contact Dr. Cooper about revising the proposed contract to include suggested changes recommended by town council members.

After discussion, Commissioner Turner made a motion to:

- (1) approve the hiring and payment of Dr. Garry Cooper for facilitator services at the Single Family Dwelling/Vacation Rental Stakeholder Committee meeting being held on Thursday, May 15, 2008;
- (2) authorize the town manager to work with Dr. Garry Cooper revising the contract (between the Town of Lake Lure and Dr. Garry Cooper for facilitator services) making corrections of clerical errors (including items 6d and 10 in the contract), add town council to the joint workshop meeting, and insert a clause that either party reserves the right to terminate the contract; and
- (3) consider the revised contract at the next town council budget workshop meeting being held on Tuesday, May 20, 2008, 3:00 p.m., at Fairfield Mountains Fire Station #2 training room.

Commissioner Noble seconded the motion and the vote of approval was unanimous.

NEW BUSINESS:

c. Consider Approval of a Request from the North Carolina Department of Transportation Regarding a Deed for a Highway Right-of-Way and a Temporary Construction Easement for the Construction of a New Bridge over the Broad River on US 64/74A, NC-9

Town Manager Wheeler gave a brief overview of the request from the North Carolina Department of Transportation regarding a deed for a highway right-of-way and a temporary construction easement for the construction of a new bridge over the Broad River on US 64/74A, NC-9.

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Mayor Proctor said he had received a letter from Marilyn Moore asking the town to preserve the historical bridge over the broad river on US 64/74A, NC-9. The Mayor said he wanted to go on the record saying he agrees with Mrs. Moore and would like to see this bridge preserved.

After discussion, Commissioner Pitts made a motion to table the approval of the request from the North Carolina Department of Transportation regarding a deed for a highway right-of-way and a temporary construction easement for the construction of a new bridge over the broad river on US 64/74A, NC-9 until next month. Commissioner Turner seconded the motion and the vote of approval was unanimous.

NEW BUSINESS:

d. Consider Adoption of the Town of Lake Lure Vehicle Use Policy for Town Employees

Town Manager Wheeler reviewed and answered questions pertaining to the proposed vehicle use policy for town employees.

After discussion, Commissioner Noble made a motion to adopt the Town of Lake Lure vehicle use policy for town employees as presented by the town manager. Commissioner Turner seconded the motion and the vote of approval was unanimous. (Attached is a copy of the vehicle use policy.)

CLOSED SESSION

A motion was made by Commissioner Pitts to enter into the closed session in accordance with G.S. 143-318.11(a) (4) to discuss matters relating to the location or expansion of industries or other businesses in the area served by the public body. Commissioner Noble seconded the motion and the vote of approval was unanimous.

While in closed session, Council members voted to seal the minutes of the closed session meeting in order to avoid frustrating the purpose of the closed session.

With no further items of discussion in closed session, Commissioner Turner made a motion to come out of the closed session meeting and re-enter the regular session of the town council meeting at 10:29 p.m. Commissioner Pitts seconded the motion and the vote of approval was unanimous.

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Commissioner Noble seconded the motion and the vote of approval was unanimous.

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ADJOURN THE MEETING

With no further items of discussion, Commissioner Noble made a motion to adjourn the meeting at 10:30 p.m. Commissioner Pitts seconded the motion and the vote of approval was unanimous.

ATTEST:

Mary A. Flack, MMC

Town Clerk

Mayor Jim Proctor